

**Pre-filed Testimony and Exhibits of Philip Hughes  
2002 Capital Budget Hearing**

**IN THE MATTER OF** the *Public Utilities Act*, (the "Act"); and

**IN THE MATTER OF** an amended application by Newfoundland Power Inc. for an order pursuant to Sections 38, 41, 78 and 80 of the Act:

- (a) approving its 2002 Capital Budget; and
- (b) (i) fixing and determining its average rate base for 2000 in the amount of \$520,979,000; (ii) approving its revised forecast average rate base for 2001 in the amount of \$541,496,000; and (iii) approving its forecast average rate base for 2002 in the amount of \$562,983,000;
- (c) approving revised values for rate base and invested capital for use in the automatic adjustment formula (the "Automatic Adjustment Formula") for the calculation of return on rate base for 2002 pursuant to Orders No. P.U. 16 and 36 (1998-99), No. P.U. 18 (1999-2000) and P.U. 24 (2000-2001); and
- (d) consenting to the relocation of a gas turbine generator ("the Generator")

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**Prefiled Testimony and Exhibits of  
Philip Hughes and Barry Perry  
(1<sup>st</sup> Revision)**

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## 1. INTRODUCTION

My name is Philip Hughes. I am President and Chief Executive Officer of Newfoundland Power. I am also currently the Chair of the Energy Council of Canada and a member of the Board of Directors of the Canadian Electricity Association.

My name is Barry Perry. I am a Chartered Accountant and Vice President, Finance & Chief Financial Officer with Newfoundland Power.

Our evidence will provide a brief overview of capital expenditures at Newfoundland Power, including a general discussion of both the 2001 capital expenditure variances and the capital expenditures planned for 2002. In addition, we will present evidence on the Company's rate base, invested capital, and financing plans for 2002.

## 2. CAPITAL EXPENDITURE OVERVIEW

The mandate of Newfoundland Power, as set out in the *Electrical Power Control Act, 1994*, is to provide reliable electrical service at the lowest possible cost. Capital expenditures play a central role in the fulfillment of that mandate.

As the number of customers rises, the Company must make appropriate capital investments to meet growing service and energy requirements. As customers' expectations with respect to service evolve, the Company must make appropriate investments in technology that enable

1 those expectations to be met. At the same time, the Company must ensure that investments  
2 in the existing electrical system are such that the integrity and reliability of the system are  
3 maintained.

4  
5 Customers have consistently told the Company that the most important considerations with  
6 respect to their electrical service are reliability and price. Newfoundland Power's capital  
7 program must therefore respond not only to customers' expectations of reliable and flexible  
8 service, but it must ensure that capital expenditures are managed so as to minimize both  
9 capital and operating costs over the longer term.

10  
11 Prior to the early 1990s, the Company experienced relatively high levels of customer and  
12 sales growth. This growth resulted in much of the electrical system being renewed before  
13 deterioration and obsolescence made replacement necessary. In today's low growth  
14 environment there is much less of this, particularly in rural areas where load growth is a  
15 fraction of that in urban centers. Consequently, electrical system components are in the field  
16 longer now than in previous decades.

17  
18 While maximizing the operating life of assets tends to lower overall costs, the longer that  
19 facilities are exposed to the stresses of the Newfoundland climate, the greater will be the  
20 likelihood of failure. The Company must therefore ensure an appropriate balance is  
21 maintained between extending asset life and replacing assets before deterioration causes  
22 problems. This is a managerial challenge for the Company, especially in a climate where  
23 service interruptions often occur at the coldest and windiest time of year.

1 In order to minimize the inconvenience to, and discomfort of, our customers, the restoration  
2 of electrical service following an equipment breakdown or severe weather event must be  
3 carried out immediately, often under difficult conditions. In many cases, line staff must work  
4 overtime to complete the work, and the necessary redeployment of resources will often  
5 disrupt other work or cause other projects to be deferred. All of these things tend to increase  
6 the overall cost of providing electrical service.

7  
8 Over the last several years, the Company has adopted a more proactive approach to ensuring  
9 service reliability by replacing deteriorated plant before it can lead to a service interruption.  
10 The more proactive approach was a response to the significant deterioration of aged  
11 equipment revealed by detailed engineering reviews and inspections. In the Company's  
12 experience, this facilitates better planning and enables work to be carried out at a lower cost  
13 than the traditional reactive response to equipment breakdown. As Mr. Ludlow's evidence  
14 indicates, our recent proactive initiatives have resulted in reliability improvements in those  
15 areas where reliability was significantly below average.

16  
17 Another element of Newfoundland Power's proactive approach is its focus on the  
18 environmental aspects of Company operations. Over the last several years, the Company has  
19 undertaken a number of initiatives to minimize the impact on the environment of electrical  
20 system operations. These initiatives ensure the Company maintains compliance with  
21 environmental laws, and also reduces the overall cost of operations. Efforts to prevent spills  
22 from oil-filled equipment, for example, enable the Company to avoid the significant clean-up

costs generally associated with such occurrences. The 2002 capital budget contains proposed expenditures directly related to environmental matters totaling in excess of \$1.2 million.

In 2001, Newfoundland Power's generation section achieved ISO 14001 registration. Acceptance of the Company's application for registration is an acknowledgment that the Company's generation activities conform to a recognized standard of international best practices in environmental management.

As the Company's proactive approach to improving service levels continues to evolve, there will be an increased focus on strengthening the electrical supply to those areas currently served by radial transmission or distribution lines. Through such means as distributed generation and distribution automation, we expect to achieve the kinds of improvements in those areas that our recent focus on system refurbishment has already made possible for many of our customers.

### 3. 2001 CAPITAL EXPENDITURES

The Company is currently forecasting 2001 capital expenditures to be \$63.0 million, which is approximately equal to the total capital expenditures approved by the Board in Order Nos. P.U. 24 (2000-2001), P.U. 12 (2001-2002) and P.U. 17 (2001-2002). While the overall expenditure is in line with the approved capital budget, there were a number of variances in individual areas of spending.

Variances can arise due to any number of circumstances including: changes in the work due to third party requirements or field conditions; changes in priority due to new events; changes in engineering or cost estimates; price changes or delays in the delivery of material and equipment; and other unforeseen circumstances that could not be reasonably anticipated during the preparation of the budget.

The details of the individual variances have been filed in a separate report entitled, “2001 Capital Expenditure Status Report”.

#### 4. 2002 CAPITAL EXPENDITURES

The 2002 capital budget totals \$54.6 million, including \$2.5 million of capitalized overhead (General Expenses Capital). As in recent years, the primary focus of the 2002 capital budget is the refurbishment of our aging electrical system.

Since Newfoundland Power is predominantly a distribution utility serving approximately 215,000 customers, the largest portion of our capital budget in any year is typically spent on distribution assets. The Distribution capital budget for 2002 reflects this, and also reflects the efforts the Company is focusing on problem feeders and long radial lines, and on renewing the electrical system.

Exhibit PGH-1 (1<sup>st</sup> Revision) provides a breakdown of the budgeted capital expenditures for 2002 showing the fundamental reasons for the expenditures. Approximately \$26.6 million,



1 or 49 per cent of the total capital budget, represents expenditures necessary for the  
2 refurbishment or replacement of the existing electrical system.

3

4 Approximately \$7.9 million or 29 per cent of the Distribution budget is focused on providing  
5 electrical service to new customers and meeting increased load from existing customers.

6 This portion of the budget is based on the customer and energy forecast prepared by  
7 Mr. Ronald Crane. A summary of Mr. Crane's forecast is set out in Exhibit BVP-1.

8

9 In addition to ensuring the continuity of electrical service, Newfoundland Power also strives  
10 to continually improve the level of customer service and the overall productivity of the  
11 Company's operations. Our customer satisfaction surveys show that the number of our  
12 customers who are satisfied with overall service has increased from 71 per cent in 1996 to 91  
13 per cent in the 2<sup>nd</sup> Quarter of this year.

14

15 Customer service and productivity are important to the Company and its customers. While  
16 making continual improvements in the quality of customer service, the Company also  
17 continues to improve operating efficiency. The trend in each of gross operating costs per  
18 customer and revenue per employee is clearly evident in the graphs contained in Exhibit  
19 PGH-2. These trends suggest Newfoundland Power's productivity is continuing to improve.  
20 Our customers will continue to expect, and Newfoundland Power will continue to provide,  
21 efficient, flexible customer service. At the same time, our customers expect, and the  
22 *Electrical Power Control Act, 1994* requires, that we provide service as efficiently as  
23 possible, in order that customers' electricity rates remain as low as possible.

1 If we are to continue to succeed in this regard, it is necessary that we achieve greater  
2 efficiencies in our operations. Customer service delivery must continue to improve and costs  
3 must continue to be kept under control.

4

5 One of the primary contributors to the achievement of these goals is our ongoing investment  
6 in information technology. These investments allow us to continue to reduce costs and  
7 improve the quality of customer service at the same time. In August of this year, the success  
8 of the Company's customer service initiatives was recognized with a national business award  
9 from the Canadian Information Productivity Awards (CIPA), the largest business awards  
10 program in Canada. CIPA's Award of Excellence in Customer Care recognized  
11 Newfoundland Power's innovative use of technology and our focus on employee  
12 development in providing superior customer service. Along with the results of our recent  
13 customer satisfaction surveys, this award is an independent third party indication that our  
14 ongoing investment in information technology is of real benefit to our customers.

15

16 As in 2000, the Company has submitted its capital budget for regulatory approval in the 3<sup>rd</sup>  
17 quarter of the year. An earlier approval by the Board will give the Company a head start on  
18 detailed capital planning and on the procurement of materials which, if the weather  
19 cooperates, will allow us to commence capital work early.

20

21 Mr. Ludlow will provide more detail on the Company's capital planning process and capital  
22 expenditure initiatives in his testimony.

23

**5. RATE BASE, INVESTED CAPITAL AND FINANCING PLANS**

**Changes to Rate Base**

Rate base, which is principally comprised of the Company's fixed assets, forms the basis of regulation of Newfoundland Power's returns.

Schedule E (1<sup>st</sup> Revision) to the amended Application shows the increase in average rate base from 1999 through forecast 2002. The forecast average rate base for 2002 is \$563 million.

Changes to the Company's rate base are principally the result of two factors – capital expenditures and depreciation. Capital expenditures increase the rate base while depreciation expense decreases the rate base. When annual capital expenditures exceed annual depreciation, the rate base increases.

The relationship between annual capital expenditure and rate base is a direct one. Each year annual capital expenditure is added to plant investment. The calculation of plant investment for 2000, and forecast plant investment for 2001 and 2002, is shown in Exhibit BVP-2 (1<sup>st</sup> Revision). As can be seen in Schedule E (1<sup>st</sup> Revision), plant investment is the starting point for the calculation of rate base.

Each year, the Company's capital expenditures are considered and approved by the Board. Each year, the annual depreciation expense is calculated using the composite rates approved by the Board in Order No. P.U. 7 (1996-97).

1     **Changes to Invested Capital**

2     Invested capital is the amount invested in the Company as reflected on the Company's  
3     balance sheet. Invested capital will increase to the extent that the Company's capital  
4     expenditures (net of salvage and customer contributions) exceed annual depreciation.

5  
6     Changes in deferred charges also affect invested capital. Exhibit BVP-3 (1<sup>st</sup> Revision)  
7     provides a detailed breakdown of the Company's deferred charges for the years 2000 through  
8     2002. Deferred charges are costs that have already been incurred, but which are expected to  
9     be recovered through future revenue. The largest deferred charge for the Company is related  
10    to pension costs, and represents timing differences between the funding and expensing of  
11    these costs. Other examples of deferred charges are unamortized debt expenses, capital stock  
12    issuance expenses and deferred regulatory expenses.

13  
14    As can be seen in Exhibit BVP-3 (1<sup>st</sup> Revision), the increase in deferred charges from 2000  
15    through 2002 is primarily due to annual timing differences associated with pensions. Annual  
16    pension expense is established through Board orders in accordance with the approach  
17    approved in Order No. P.U. 17 (1987). Annual pension funding is based on actuarial  
18    valuations required by pension regulation.

19  
20    **Financing Plans for 2002**

21    The funds required to finance the Company's capital program may come externally from the  
22    issue of debt and internally from generated cash flow. The Company's cash flow is derived  
23    from internally generated funds including net income, those expenses on the income  
24    statement that do not require an outlay of cash, and changes in working capital.

1 For Newfoundland Power, the economic threshold for consideration of a debt issue generally  
2 occurs when the total of short term loans approaches \$50 million. Based on current  
3 projections, short term loans are expected to exceed \$50 million by year-end 2001. Based on  
4 this, Newfoundland Power currently anticipates a long term debt financing in 2001. The  
5 timing of such a financing will depend upon market conditions. The Company will continue  
6 to monitor the capital markets throughout the year to ensure its current financing plans  
7 continue to be appropriate.

**Newfoundland Power Inc.  
2002 Capital Budget**

**Overview**

<u>Origin of Expenditure</u>	<u>2002 Capital Budget (000s)</u>	<u>Percentage of Budget</u>
Plant Replacement	\$ 26,595	49
Aliant Pole Purchase	8,088	15
Customer/Sales Growth	7,873	14
Information Systems	6,298	11
GEC, Allowance for Unforeseen & Financial	3,350	6
System Additions	2,095	4
Third Party Requirements	320	1
<b>Total</b>	<b>\$ 54,619</b>	<b>100</b>

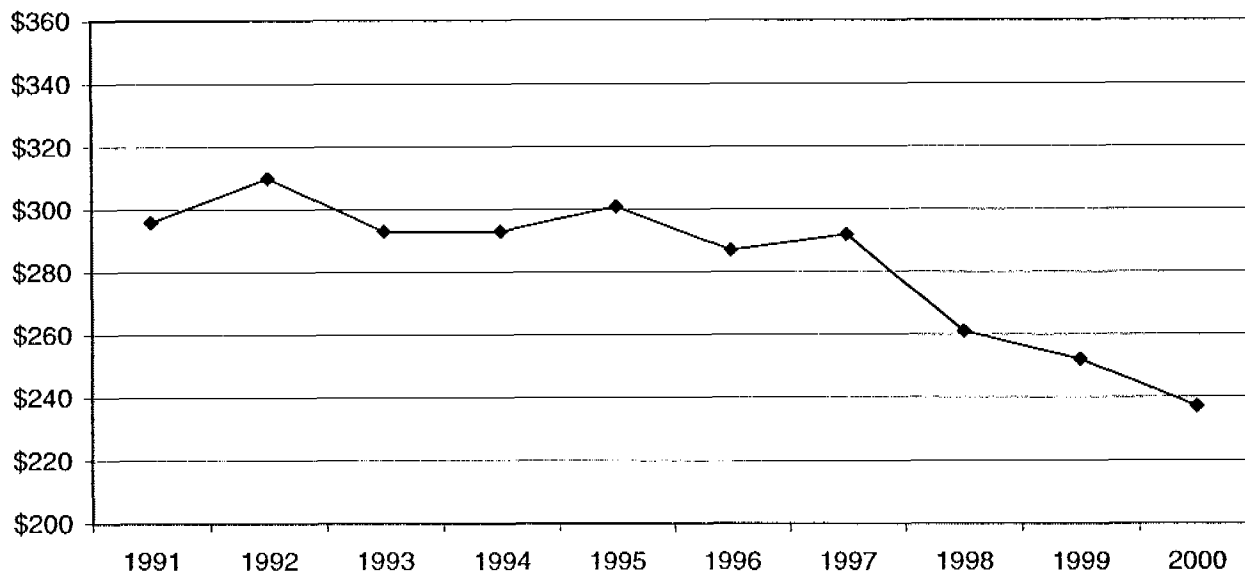
**Newfoundland Power Inc.  
2002 Capital Budget**

**Overview**

<b><u>Origin of Expenditure</u></b>	<b><u>2002 Capital Budget (000s)</u></b>	<b><u>Percentage of Budget</u></b>
Plant Replacement	\$ 25,572	57
Customer/Sales Growth	6,974	16
Information Systems	6,298	14
GEC, Allowance for Unforeseen & Financial	3,350	7
System Additions	2,095	5
Third Party Requirements	320	1
<b>Total</b>	<b><u>\$ 44,609</u></b>	<b><u>100</u></b>

**Newfoundland Power Inc.  
2002 Capital Budget**

**Gross Operating Cost per Customer  
1991 to 2000**



**Revenue per Employee  
1991 to 2000**

