

**NEWFOUNDLAND AND LABRADOR
BOARD OF COMMISSIONERS OF PUBLIC UTILITIES**

AN ORDER OF THE BOARD

NO. P. U. 20(2008)

1 **IN THE MATTER OF** the *Electrical Power*
2 *Control Act*, RSNL 1994, Chapter E-5.1 (the
3 “*EPCA*”) and the *Public Utilities Act*, RSNL 1990,
4 Chapter P-47 (the “*Act*”) as amended, and their
5 subordinate regulations;

6
7 **AND**

8
9 **IN THE MATTER OF** an amended application
10 by Newfoundland and Labrador Hydro (“Hydro”)
11 for the approval, pursuant to Sections 78 and 80 of the *Act*,
12 for inclusion in rate base of certain Interconnection
13 expenditures incurred by Hydro, and for the deferral and
14 recognition of certain power purchase costs incurred by
15 Hydro, all with respect to two wind energy purchase agreements.

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19 **WHEREAS** Hydro is a corporation continued and existing under the *Hydro Corporation Act*, is a
20 public utility within the meaning of the *Act* and is also subject to the provisions of the *EPCA*; and

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22 **WHEREAS** Hydro has entered into power purchase agreements (the “Power Purchase
23 Agreements”) with the Newind Group Inc., the developer of a wind generation facility located at
24 Ryan’s Hill, between St. Lawrence and Lawn on the Burin Peninsula (the “Newind Facility”), and
25 also with Skypower Corp, the developer of a wind generation facility situated near Fermeuse on the
26 southern shore of the Avalon Peninsula (the “Skypower Facility”); and

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28 **WHEREAS** both the Newind Facility and the Skypower Facility (collectively the “Wind Farms”)
29 are in Newfoundland Power’s service territory and therefore the necessary interconnection of the
30 Wind Farms into the Island Interconnected Grid will occur at locations within the service territory of
31 Newfoundland Power; and

1 **WHEREAS** on May 14, 2008 Newfoundland Power applied to the Board for approval to proceed
2 with the construction of the interconnection plant required so that energy can be delivered from the
3 Wind Farms into the Island Interconnected Grid through Newfoundland Power's transmission
4 system; and

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6 **WHEREAS** in Order No. P.U. 18(2008) the Board approved Newfoundland Power's proposal to
7 proceed with capital expenditures, totaling \$1,503,000, associated with the interconnection of the
8 Wind Farms to Newfoundland Power's transmission system; and

9
10 **WHEREAS** Hydro has entered into an agreement with Newfoundland Power to reimburse
11 Newfoundland Power for its capital expenditures associated with the interconnection of the Wind
12 Farms (the "Interconnection Costs"); and

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14 **WHEREAS** according to the terms of the Power Purchase Agreements Hydro is to be reimbursed
15 for the Interconnection Costs by the developers of the Newind Facility and the Skypower Facility, to
16 specified contractual limits; and

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18 **WHEREAS** Hydro has advised that it anticipates that the Interconnection Costs will exceed the
19 specified contractual limits in the Power Purchase Agreements as there have been cost overruns
20 since the original estimates of the Interconnection Costs; and

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22 **WHEREAS** Hydro has determined that, in accordance with generally accepted accounting
23 principles, the unrecoverable Interconnection Costs must be recorded as an operating expense in the
24 year in which it is incurred unless there is an Order of the Board allowing the expense to be
25 amortized; and

26
27 **WHEREAS** on June 24, 2008 Hydro filed an application applying for approval to defer recognition
28 of the Interconnection Costs which cannot be recovered in accordance with the Power Purchase
29 Agreements from the developers of the Newind Facility and the Skypower Facility, estimated to be
30 approximately \$500,000, together with the associated financing charges; and

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32 **WHEREAS** Hydro proposes to defer the recovery of the unrecoverable Interconnection Costs over a
33 20 year period on the basis that: i) these expenditures would bring long-term benefits for ratepayers
34 for the 20 year term of the Power Purchase Agreements; and ii) recording these costs in one year
35 would negatively impact Hydro's earnings in that year; and

36
37 **WHEREAS** the Board has in the past approved the amortization of an extraordinary cost where it
38 has determined that the recognition of the costs in accordance with generally accepted accounting
39 principles would cause a rate shock or a shock to a utility's earnings that is considered unreasonably
40 high; and

41
42 **WHEREAS** the Board is not persuaded that the unrecoverable Interconnection Costs are
43 extraordinary or that, considering the nature and magnitude of the expense, a deferral and
44 amortization over a 20 year period is desirable or necessary to avoid rate shock or an unreasonably
45 high shock to Hydro's earnings; and

1 **WHEREAS** Hydro has advised that the anticipated in-service date of the Wind Farms is late in
2 2008; and

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4 **WHEREAS** Hydro has advised that the operation of the Wind Farms will result in estimated fuel
5 savings of \$12.5 million in the 2009 calendar year; and

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7 **WHEREAS** the Board is satisfied that it would be appropriate in this circumstance to defer the
8 recognition of the unrecoverable Interconnection Costs until 2009, to align with the period in which
9 anticipated operating savings associated with the operation of the Wind Farms will begin to be
10 realized.

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13 **IT IS THEREFORE ORDERED THAT:**

- 14
15 1. Hydro's proposal to set up a deferral account for the unrecoverable Interconnection Costs
16 associated with the Power Purchase Agreements, at an estimated cost of \$500,000, together
17 with financing costs, is approved (the "Deferral Account").
18 2. Hydro's proposal to include the unamortized balance of the Deferral Account in the rate base
19 for 2008 is approved.
20 3. Hydro shall recognize the balance of the Deferral Account as an expense in 2009.
21 4. Hydro shall pay the expenses of the Board incurred in connection with this Application.

DATED at St. John's, Newfoundland and Labrador, this 3rd day of September 2008.

Andrew Wells
Chair & Chief Executive Officer

Darlene Whalen, P.Eng.
Vice-Chair

Dwanda Newman, LL.B.
Commissioner

G. Cheryl Blundon
Board Secretary